

The Lake Lothing (Lowestoft) Third Crossing Order 201[*]



Document 5.2: Consultation Report Appendices

Appendix 18 Revised Statement of Community Consultation

Author: Suffolk County Council



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Consultation Report Appendix 18

Revised SoCC and engagement with local authorities

- 18.1 Updated SoCC sent in July 2017
- 18.2 Email to local authorities regarding updated SoCC
- 18.3 Additional comments from local authorities regarding SoCC



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Appendix 18.1

Updated SoCC sent in July 2017



DRAFT STATEMENT OF COMMUNITY CONSULTATION

Introduction

- 1. Suffolk County Council (SCC) is planning to consult on the Lake Lothing Third Crossing ("the proposed scheme"). The purpose of this document, known as the Statement of Community Consultation (SoCC), is to set out when and how SCC will consult the local community about the proposed scheme. It provides background on the proposed scheme, details of where information can be found and how comments can be made.
- 2. This SoCC is prepared and published in accordance with Section 47 of the Planning Act 2008. The project team has consulted SCC (Planning Department) and Waveney District Council (Planning Department), the Local Planning Authorities responsible for the area where the proposed scheme will be built, about the proposals to consult the local community as set out in this document and have had regard to their views when finalising this SoCC.

The scheme

- 3. The objectives of the scheme are:
 - To open up opportunities for regeneration and development in Lowestoft.
 - To provide the capacity needed to accommodate planned growth.
 - To reduce community severance between north and south Lowestoft.
 - To reduce congestion and delay on the existing bridges over Lake Lothing.
 - To reduce congestion in the town centre and improve accessibility.
 - To encourage more people to walk and cycle, and reduce conflict between cycles, pedestrians and other traffic.
 - To improve bus journey times and reliability.
 - To reduce accidents.
- 4. The proposed scheme consists of a new single carriageway road across Lake Lothing linking the B1531 Waveney Drive on the south side of Lake Lothing to the C971 Peto Way on the north side of Lake Lothing. On the north side the road will join Peto Way between Rotterdam Road and Barnards Way. On the south side of Lake Lothing the new road will follow the alignment of the existing Riverside Road from a remodelled junction with Waveney Drive.
- 5. The new crossing consists of a multi-span bridge which includes a new opening bridge in Lake Lothing (Port of Lowestoft), a new rail bridge on the north side over the existing East Suffolk Line and a new road bridge on the south side. The new crossing of Lake Lothing will provide facilities for pedestrians and cyclists which tie in to the existing networks.
- 6. On the south side there will be a new access road from Waveney Drive west of Riverside Road leading to the road bridge which is required to provide access to existing property that would otherwise become inaccessible due to changes in level on Riverside Road.
- 7. The proposed scheme may require further improvements to the existing local highway network, as informed by traffic modelling. This could include improvements within the existing highway boundary to some existing junctions within the Consultation Area (see Appendix B). New landscaping will also be incorporated into the scheme.
- 8. Appendix A, which accompanies this SoCC, provides the draft proposed scheme and associated draft red line boundary for the purposes of the proposed application.



The application process

- 9. In March 2016, the Secretary of State for Transport directed that the proposed scheme be treated as a Nationally Significant Infrastructure Project for the purposes of the Planning Act 2008.
- 10. SCC is therefore required to make an application to the Secretary of State for Transport (through the Planning Inspectorate) for a Development Consent Order (DCO) in order to obtain the necessary consents to build and operate the scheme.
- 11. SCC anticipates that a DCO application for the proposed scheme will be submitted to the Planning Inspectorate in spring 2018.
- 12. When SCC submits the DCO application, the Planning Inspectorate will first consider whether to accept the DCO application for examination and will only do so if all the relevant statutory requirements and procedures have been followed.
- 13. If the DCO application is accepted, the proposed scheme will be the subject of further publicity by SCC. During the pre-examination stage, which is expected to last approximately three months, those with an interest in the scheme will be able to register with the Planning Inspectorate and provide a written summary of their views on the DCO application.
- 14. During the Examination of the DCO application, which lasts up to six months, those who have registered to have their say will be invited by the Planning Inspectorate to provide more details of their views in writing.
- 15. The Planning Inspectorate may decide to hold hearings to seek further information.
- 16. Following the Examination, the Planning Inspectorate will make a recommendation to the Secretary of State who will then decide whether or not to make the DCO.
- 17. The DCO application for the proposed scheme will be tested against the criteria in the National Networks National Policy Statement, which sets out the Government's policies for nationally significant road and rail projects. Further information on this National Policy Statement can be found at https://www.gov.uk/government/publications/national-policy-statement-for-national-networks.
- 18. You can find more information about the process we are following and the Planning Act 2008 through the Planning Inspectorate's National Infrastructure Planning website: https://infrastructure.planninginspectorate.gov.uk

Consulting the community

When will consultation be held?

19. We are holding a six-week consultation between Monday 4th September and 23:59 on Monday 16th October 2017. It is important to provide feedback in the Consultation Period to inform the ongoing development of the proposed scheme.

Who will be able to comment on the proposed scheme?

20. The consultation will be open to anyone who wishes to express a view on the proposed scheme. In addition to consulting the local community, SCC will be consulting with the relevant local authorities, statutory bodies and landowners whose interests may be affected by the proposals at the same time.

How will the consultation be communicated and what documentation will be produced?

21. The consultation will be advertised in local media, including newspapers and social media. Notices pursuant to Section 47 of the Planning Act will be published in the Lowestoft Journal, The Waveney Advertiser and Eastern Daily Press. Notices pursuant to Section 48 of the Planning Act will be published in the Lowestoft Journal, The Times and the London Gazette. 1069948 WSP LSI LL RP ZH 0001-Consultation Report



- 22. The following Consultation Documents will be produced:
 - Consultation Leaflet this will be posted to properties in the Consultation Area, this is shown in Appendix B. This will include a summary of the proposed scheme and details of Consultation Events.
 - Consultation Brochure this will include a more detailed summary of the proposed scheme and its potential impacts;
 - Design Statement this will explain design rationale for the proposed scheme
 - Questions & Answers providing answers to commonly asked questions;
 - Preliminary Environmental Information Report (PEIR) The proposed scheme is an 'EIA Development' for the purposes of the Environmental Impact Assessment Directive and the Infrastructure Planning (Environmental Impact Assessment) Regulations 2009 (as amended) and therefore an Environmental Statement will accompany the DCO application for the proposed scheme. The PEIR is a precursor to the Environmental Statement and gives information about the potential environmental effects of the scheme as understood at this time and potential measures to reduce those effects, to assist well-informed responses to the consultation; and
 - Non-Technical Summary of the PEIR a summary of the key information as presented in the PEIR
- 23. In addition, the following consultation materials will be produced:
 - Questionnaire a survey to comment on the proposals;
 - Posters displayed at selected public locations advertising the consultation; and
 - Consultation Event banners for the consultation events, as described below. These will
 include a summary of the proposed scheme and its potential impacts.

What information will be available during the consultation?

- 24. During the consultation the public will be able to access and comment on information including:
 - The proposed scheme, its rationale and design
 - Crossing alignment and junction layouts;
 - Works to the existing roads and side roads;
 - Preliminary environmental assessment work and impacts, including those relating to the construction phase;
 - Impacts on navigation and port-related activities and
 - Traffic impacts and potential mitigation measures.

How and where can the community view the Consultation Documents?

25. Project website – all the Consultation Documents listed under paragraph 22 as well as the consultation materials listed under paragraph 23 will be available on the project website: https://www.suffolk.gov.uk/lakelothing3rdcrossing

Consultation Events - SCC will hold a series of public exhibitions on the proposed scheme. The Consultation Events will give people an opportunity to view the scheme proposals and talk to the project team. Consultation Event banners will be displayed and Consultation Documents and Questionnaires will be available at the events. The Consultation Events will be held at the following locations:



Consultation Event Venue	Date	Time
Gunton Estate Community Hall, Hollingsworth Road, Lowestoft, Suffolk, NR32 4AY	5 th September 2017	12pm – 7pm
Lowestoft Library, Clapham Road, South Lowestoft, Suffolk, NR32 1DR	9 th September 2017	10.30pm – 4.30pm
Kessingland Library (Spinnaker Room), Marram Green, Hall Road, Kessingland, Suffolk, NR33 7AH	12 th September 2017	2.30pm – 7.30pm
Kirkley Centre, 154 London Rd S, Lowestoft, NR33 0AZ	14 th September 2017	1pm – 7.30pm
Council Offices, Riverside, 4 Canning Road, Lowestoft, Suffolk, NR33 0EX	22 nd September 2017	2pm – 7pm
Commodore Mission Hall, 24 Gorleston Rd, Lowestoft, Suffolk, NR32 3AG	25 th September 2017	2pm – 7pm
St Mark's Church, Bridge Rd, Lowestoft, Suffolk, NR33 9JX	29th September 2017	1pm – 7pm

26. Deposit Locations – The Consultation Documents listed in paragraph 22 as well as Questionnaires will be available to view free of charge during the Consultation Period at the venues listed below. Copies of the Consultation Leaflet, Consultation Brochure, Questionnaire and Questions & Answers will be available to take away. There will be a charge for copies of the full PEIR. Please contact the project team using the details below regarding prices and payment methods. Alternatively, photocopying facilities are available at each of the Deposit Locations. Charges will apply for photocopying.

Deposit Locations	Opening times
Council Offices, Riverside, 4 Canning Road Lowestoft Suffolk, NR33 0EX	Monday 0800 – 1700
	Tuesday 0800 – 1700
	Wednesday 0800 - 1700
	Thursday 0800 – 1700
	Friday 0800 – 1700
Lowestoft Library, Clapham Road South	Monday 0900 – 1800
Lowestoft Suffolk, NR32 1DR	Tuesday 0900 – 1900
	Wednesday 0900 - 1800



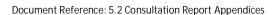
	Thursday	0900 – 1900
	Friday	0900 – 1800
	Saturday	0900 – 1700
	Sunday	1000 – 1600
Oulton Broad Library - Bridge Road Lowestoft Suffolk, NR32 3LR	Monday	1000 – 1200
	Tuesday	1000 – 1300, 1400 – 1700
	Wednesday	1000 – 1300, 1400 – 1700
	Thursday	1000 – 1300, 1400 – 1700
	Friday	1000 – 1300, 1400 – 1800
	Saturday	1000 – 1300, 1400 – 1700
	Sunday	1100 – 1600
Marina Customer Service Centre, Marina Lowestoft Suffolk, NR32 1HH	Monday	0845 – 1700
	Tuesday	0845 – 1700
	Wednesday	0845 – 1700
	Thursday	0930 – 1730
	Friday	0845 – 1630
Kessingland Library, Marram Green, Hall Road Kessingland Suffolk, NR33 7AH	Monday	1000 – 1200
	Tuesday	1000 – 1300, 1400 – 1700
	Wednesday	1000 – 1300, 1400 – 1700
	Thursday	1000 – 1300, 1400 – 1700
	Friday	1000 – 1300, 1400 – 1800
	Saturday	1000 – 1300, 1400 – 1700
	Sunday	1100 – 1600

Stakeholder briefings

- 27. We will provide briefings to particular organisations during the Consultation Period; this is likely to include Lowestoft Town Council and nearby Parish Councils, the Waveney Chamber of Commerce and local interest/community groups such as the Lowestoft Harbour Maritime Business Group. Invitations will be sent out to representatives in advance.
- 28. When invited, and where it is possible to do so, the project team will attend meetings with other stakeholder groups interested in the proposed scheme.

Hard to Reach groups

- 29. SCC wishes to engage with a wide spectrum of the community and has planned Consultation Events across the town so they are accessible to all. Posters will be displayed at a range of locations, such as education establishments, medical centres, advertising the consultation to the nearby community. SCC will publicise the consultation to minority groups through SCC's Equalities Advisor.
- 30. Consultation Documents will be available online and in hard copy from a number of locations. The Consultation Event banners will also be available online for those unable to attend





events. Consultation Documents can be made available in different formats and languages upon request – please contact the project team using the details below.

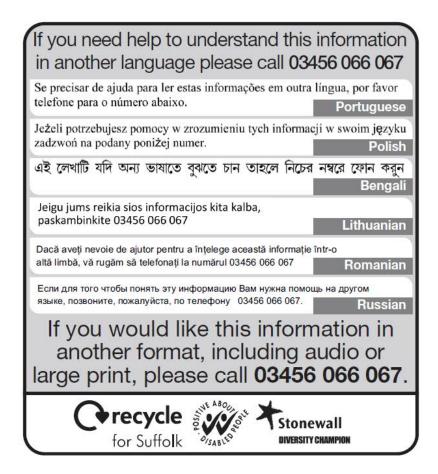
Consultation feedback

- 31. Comments must be received in writing before the end of the Consultation Period at 23:59 on 16th October 2017. Respondents are not restricted to commenting on the specific questions in the Questionnaire and SCC welcomes feedback on any aspect of the proposed scheme.
- 32. Questionnaires can be completed online via the project website.
- 33. Completed Questionnaires, or other feedback, can be emailed to lakelothing3rdcrossing@suffolk.gov.uk or sent in hard copy LL3X Consultation Team, Freepost RTUL-KAKE-BCTR, PO Box 73943 (Mouchel), London, EC4P 4HN. Completed Questionnaires can also be left at Consultation Events.
- 34. If you have any queries, you can also call us: 03456 318 842 (open Mon-Fri 8:30am-6pm).

Next steps

- 35. Comments made during the Consultation Period will be recorded and carefully considered by SCC in developing the proposed scheme. An explanation of how comments received have shaped and influenced our proposals will be reported in a Consultation Report which will accompany the DCO application as required by Section 37(3) (c) of the Planning Act 2008. Your anonymised consultation response may be published.
- 36. SCC may undertake further non-statutory consultation on specific/local issues or geographically targeted consultation prior to submitting the DCO application on the proposed scheme. This will be undertaken and publicised using such methods as SCC considers most appropriate.
- 37. SCC will continue to update the public and other stakeholders on the proposed scheme at appropriate stages. The project website will be kept up to date with the latest information.
- 38. Date: (Date of SoCC)

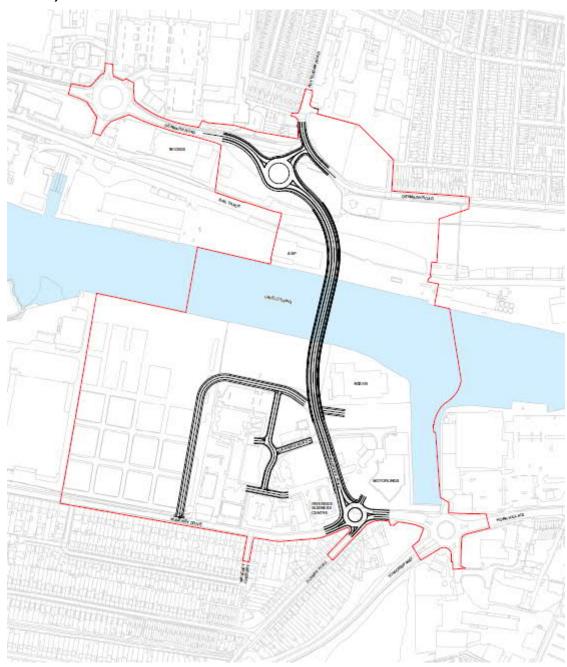






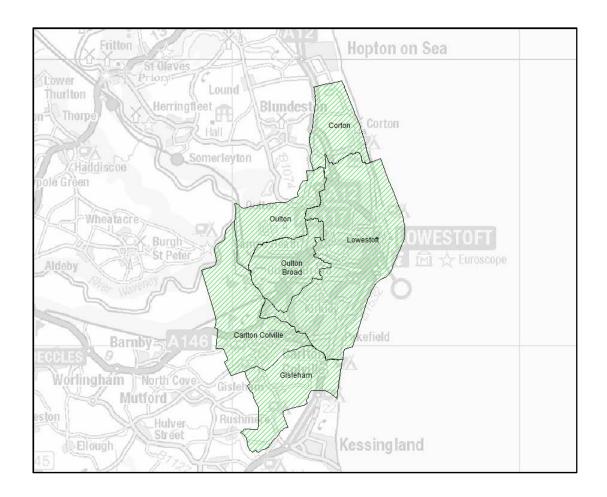
Appendices

Appendix A – Scheme Boundary Plan (showing a draft red line boundary for the DCO application)





Appendix B - Consultation Area





Appendix 18.2

Email to local authorities regarding updated SoCC





From:

Sent: 03 July 2017 15:08

10: Cc:

Subject: Lake Lothing Third Crossing - SoCC

Dear both

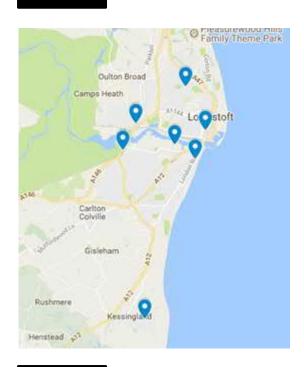
We have now updated the SoCC for the new dates of September 4th – October 16th.

I have attached a new version and comparison to that which you previously commented on.

The main difference is of course the calendar of events. A couple of venues also had to change. We've mapped the locations for convenience below.

I'd be grateful if you could review the changes and confirm you are content with them by 14th July.

Many thanks



Consenting Manager, Ipswich and Lowestoft Crossings
Transport Strategy
Suffolk County Council
Constantine House
5 Constantine Road
Ipswich
Suffolk
IP1 2DH

Tel: Mob:

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From:

Sent: 03 July 2017 15:11

To:

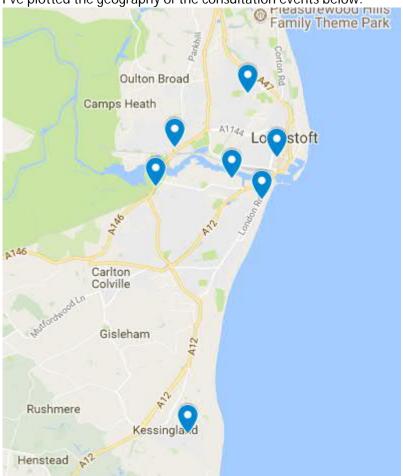
Subject: Lake Lothing Third Crossing - draft SoCC

Dear

As previously mentioned, we would welcome any feedback on our draft SoCC, either in advance or when we meet on 24^{th} July. We are aiming to publish it in mid August, in advance of a consultation start of 4^{th} September.

We have already consulted the LPAs (original intention was to consult June – July, but the general election intervened) – and incorporated their comments.

I've plotted the geography of the consultation events below.



Consenting Manager, Ipswich and Lowestoft Crossings Transport Strategy Suffolk County Council Constantine House 5 Constantine Road Ipswich Suffolk IP1 2DH



Appendix 18.3

Additional Comments from local authorities regarding SoCC



From: Sent: 04 July 2017 13:11

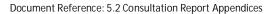
To: Subject: RE: Lake Lothing Third Crossing - SoCC

Michael, just one small point we note you have removed the last bullet point in para 24 regarding arrangements during construction I know that you cannot say much until you know how the bridge will be built but some people may be concerned about arrangements during construction, for example access to property etc. we would prefer it to be kept in

Regards

Suffolk County Council

Endeavour House 8 Russell Road Ipswich Suffolk IP1 2BX





From:

Inspectorate)

Twitter: @PINSgov

Sent: 14 July 2017 15:16
To:
Subject: RE: Lake Lothing Third Crossing - draft SoCC
Apologies for the delay in replying. Please see attached our comments on your draft SoCC.
Regards
The Planning Inspectorate, Temple Quay House, Temple Quay, Bristol BS1 6PN Direct Line: Helpline: Email:
Web: <u>infrastructure.planninginspectorate.gov.uk</u> (National Infrastructure Planning) Web: <u>www.gov.uk/government/organisations/planning-inspectorate</u> (The Planning



Lake Lothing Third Crossing Statement of Community Consultation - 14 July 2017

Draft Document Observations

GENERAL There is no prescribed form for a Statement of Community Consultation (SoCC). The Secretary of State does not consider it appropriate that there should be one because the appropriate consultation strategy will depend upon the details of each scheme and the communities that are being consulted¹.

For this reason, the correct (and prescribed) consultees are the host Local Authorities, who are considered likely to have the best understanding of their local area. This advice is procedural, and we will not comment on the consultation strategy proposed in the SoCC.

The SoCC sets out the test against which the adequacy of the applicant's consultation activities targeted at the local community will be considered.

2. In order to demonstrate compliance with S47, the date upon which the draft SoCC was sent to consultees, the deadline for responses, and the dates upon which any responses were received could helpfully be given here. Whilst on-going consultation represents best practice, compliance with S47 requires a specific invitation to respond to a draft SoCC by a given date. Note in particular that a notice of the SoCC's availability needs to be advertised in a local paper (PA2008 47(6)(a) (as amended)).

It is not necessary to summarise any responses or the changes that were made as a result of those responses in the SoCC. Any information that is included should be consistent with the Consultation Report accompanying the application.

It is not required to consult neighbouring authorities on the SoCC². However, we will consult them on the adequacy of consultation at submission³. Applicants should consider whether any communities outside of the host authorities are likely to be affected by the scheme when deciding upon their consultation strategy.

3 to 8. This information (and that in Annex A) may duplicate that already included in the consultation material that will support the consultation. It can be made transparent that the SoCC relates to the consultation material by making reference to a numbered plan or dated document describing that scheme (such as are listed in paragraph 21).

Any description of the scheme in the SoCC must be consistent with the consultation material.

Language such as "will provide facilities for pedestrians and cyclists" (paragraph 5) and "could include within the existing highway boundary to some existing junctions" (paragraph 7) obviously have different meanings and should be used with care in all consultation documents. They will assist in distinguishing between elements of the scheme that are expected to evolve

¹ "Planning Act 2008: Guidance on the pre-application process", March 2015, Para 24.

² S47(3), PA2008

³ S55(5)(a), PA2008



following consultation, and those which are constrained and will not change. This distinction may be relevant when demonstrating that regard has been had to responses.4

- 9 to 15. This information is correct.
- 17. This is almost certainly true, but is a matter for the Examining Authority. The criteria against which decisions are made and thus the matters upon which representations could be made are wider than the NPS⁵. It is not necessary for a SoCC to include this information.
- **19 to 30.** A future application will be tested against the commitments made in these sections. They are generally objectively measurable, and this represents good practice.
- 19. It may be helpful to explain the approach to any late submissions.
- **30.** This is an open ended commitment that could helpfully be qualified, unless it is intended to provide the documents in any format and language requested.
- **36.** This is noted and expected; it might also be helpful to clarify the approach to changes to the scheme as consulted upon (as distinct from "specific local issues"), including those changes that result from consultation, that are not large enough to justify further statutory consultation as well as any major changes which might justify a further round of statutory consultation.

⁴ S49, PA2008.



From:
Sent: 04 August 2017 15:26
To:
Cc:
Subject: RE: Lake Lothing Third Crossing - SoCC

Many thanks Anita

Yes, we are proposing to place notices around the site, and yes, we will set up a meeting perhaps part way through the consultation period for any clarifications, if that is helpful?

From: Sent: 02 August 2017 12:10

To: Cc: Subject: RE: Lake Lothing Third Crossing - SoCC

Dear

SCC and WDC have considered the current SoCC received on the 1 August 2007. The proposed changes are welcomed and we consider that they assist in providing an appropriate level of information in a clear and precise manner.

We would suggest that the promoter considers placing notices on site, at the affect junctions on the existing road network to advertise the proposed changes and opportunities for members of the public to view the proposals and comment.

Regarding the proposed closure of Durban road at its junction with Waveney Drive we would like an opportunity to discuss the implications on the local road network and cyclists pedestrians at the earliest opportunity with the project team.

Regards

Suffolk County Council

Strategic Development

Endeavour House 8 Russell Road Ipswich Suffolk IP1 2BX



From:

Sent: 01 August 2017 16:56

To:

Subject: RE: Lake Lothing Third Crossing - SoCC

Dear both

Further to my earlier email, this is now the current SoCC, incorporating an addition to the end of para 4 regarding Durban Road. It also includes changes as a result of comments made by the Planning Inspectorate.

I'd be grateful of your views at the earliest opportunity.

Thanks

From:

Sent: 01 August 2017 09:50

To:

Subject: Lake Lothing Third Crossing - SoCC

Importance: High

Dear both

A traffic modelling update and further junction modelling on the southern roundabout indicates that it is very likely that access to/from Durban Road from that roundabout will need to be closed so that the junction can operate. We will update the description of the scheme in the SoCC to make that clear.

To recap we are proposing to deliver a leaflet to c.40,000 households in Lowestoft which will indicate where information can be retrieved in both hard copy and soft copy. We also have a number of consultation events, including at Riverside.

In that context do you remain content with the consultation strategy as set out in the SoCC?

Many thanks

Transport Strategy Suffolk County Council Constantine House

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